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PM/ISP:RWHARTON IO/PHO:DJENSEN

P:ESWICKER AF/RA:SFISHER

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FM SECSTATE WASHDC
TO AMEMBASSY ADDIS ABABA 0000 IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY ACCRA IMMEDIATE
AMEMBASSY HARARE IMMEDIATE
AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY LAGOS PRIORITY
AMEMBASSY BRAZZAVILLE PRIORITY
AMEMBASSY LILONGWE PRIORITY
AMEMBASSY BAMAKO PRIORITY
INFO AMEMBASSY PARIS
AMEMBASSY KINSHASA
AMEMBASSY BRUSSELS
AMEMBASSY BONN

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AMEMBASSY LONDON
AMEMBASSY YAOUNDE
AMEMBASSY KAMPALA 2094-95 IMMEDIATE
AMEMBASSY CAIRO
AMEMBASSY TUNIS
AMEMBASSY DAKAR OTTAWA
ZENAMEMBASSY CANBERRA 0000
AMEMBASSY ROME
AMEMBASSY NAIROBI
UN SECURITY COUNCIL COLLECTIVE

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E.O. 12356: DECL: OADR

TAGS: PREL, MOPS, MARR, RW, FR

SUBJECT: SUPPORT FOR FRENCH-LED OPERATION, EXPANDED UNAMIR

REF: A) STATE 163237 B) ADDIS ABABA 4544
C) ADDIS ABABA 4625 D) ADDIS ABABA 4642
F) DAR ES SALAAM 3931 E) ACCRA 5264
G) BUJUMBURA 2164 H) BUJUMBURA 2144
I) USUN NEW YORK 2498 J) USUN NEW YORK 2575

1. CONFIDENTIAL - ENTIRE TEXT. THIS IS AN ACTION REQUEST.

2. NOW THAT THE FRENCH-LED HUMANITARIAN OPERATION IN
RWANDA HAS UN APPROVAL AND IS UNDERWAY, IT IS IN
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EVERYONE'S INTEREST TO SEE IT SUCCEED. REGRETTABLY,
HOWEVER, THE INITIATIVE HAS GENERATED LUKEWARM TO NEGATIVE
RESPONSES FROM THE OAU (REFS B, C) AND OTHERS (REFS E,
F). WE ARE ALSO CONCERNED ABOUT REPORTS (REF D, E, J)
THAT TROOP CONTRIBUTORS AND DONORS FOR EXPANDED UNAMIR MAY
BE HOLDING BACK TO SEE HOW THE FRENCH INITIATIVE TURNS OUT

3. CONTINUING PUBLIC OPPOSITION BY THE RPF IS MAKING IT
DIFFICULT TO RALLY SUPPORT FOR THE OPERATION DESPITE
THEIR PUBLIC POSTURE, THE RPF HAS BEEN LES- HOSTILE IN

PRIVATE CONVERSATIONS WITH AF. IN A JUNE 22 TELCON. RPF
COMMANDER KAGAME TOLD AF A/S MOOSE AND DAS BUSHNELL THAT
IF THE SECURITY COUNCIL RESOLUTION CONTAINED SAFEGUARDS
LIMITING THE MANDATE TO THE HUMANITARIAN GOAL AND THE
FRENCH RESPECT THE MANDATE AND DO NOT GET IN THE RPF'S
WAY, KAGAME WILL CONTROL HIS TROOPS AND NOT IMPEDE THE
FRENCH OPERATION. HOWEVER, HE WOULD NOT MAKE A PUBLIC
DECLARATION TO THIS EFFECT BECAUSE HE DID NOT WANT THE
FRENCH TO EXPLOIT IT. IN A TELCON THE FOLLOWING DAY, A/S
MOOSE EXPRESSED CONCERN ABOUT THE RPF LETTER CALLING FOR
WITHDRAWAL OF UNAMIR (REF J), WHICH SEEMED INCONSISTENT

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WITH KAGAME'S ASSURANCES FROM THE PREVIOUS TELCON. KAGAME SAID HE WOULD CLARIFY ALL THIS IN A PRESS CONFERENCE AND STRONGLY IMPLIED THAT THE RPF WOULD DROP ITS REQUEST FOR UNAMIR'S WITHDRAWAL. AF PUSHED FOR A PUBLIC STATEMENT FROM THE RPF ACCEPTING OR ACQUIESCING TO THE OPERATION AND URGING INCREASED COORDINATION AND COOPERATION WITH UNAMIR. KAGAME MADE NO PROMISES ON THE FORMER BUT SEEMED FAVORABLY DISPOSED ON THE LATTER POINT.

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4. ALTHOUGH FLEXIBILITY IN THE RPF'S PRIVATE POSITION IS ENCOURAGING, THE OPERATION STILL NEEDS THE FULL SUPPORT OF THE INTERNATIONAL COMMUNITY TO ENSURE SUCCESS. ACTION ADDRESSEES (EXCEPT BUJUMBURA) SHOULD APPROACH HOST GOVERNMENTS/OAU TO URGE PUBLIC SUPPORT FOR THE FRENCH-LED INITIATIVE AND A REDOUBLING OF EFFORTS TO DEPLOY EXPANDED UNAMIR AS SOON AS POSSIBLE. TALKING POINTS FOLLOW BELOW. (BUJUMBURA SEE PARA 8 FOR SEPARATE ACTION REQUEST)

5. ACTION ADDRESSEES (EXCEPT BUJUMBURA) MAY DRAW ON FOLLOWING GENERAL TALKING POINTS. (INDIVIDUAL POINTS APPEAR FURTHER BELOW).

-- THERE IS AN IMMEDIATE NEED TO STOP THE KILLINGS IN RWANDA. THIS MUST BE OUR FIRST PRIORITY.

-- FOR THIS REASON, WE SUPPORT THE FRENCH-LED HUMANITARIAN INTERVENTION IN RWANDA, WHICH WAS AUTHORIZED BY THE UN SECURITY COUNCIL ON JUNE 22 (UNSC 929).

-- AS YOU ARE AWARE, THE OPERATION'S SOLE PURPOSE IS TO HELP PROTECT CIVILIAN POPULATIONS AND FACILITATE RELIEF EFFORTS; THE INTERVENTION WILL BE FOR A BRIEF DURATION AND WILL MERELY BRIDGE THE GAP UNTIL EXPANDED UNAMIR ARRIVES TO TAKE OVER THE HUMANITARIAN MANDATE.

-- ALTHOUGH THE RPF HAS EXPRESSED ITS PUBLIC OPPOSITION TO THE OPERATION, ITS PRIVATE POSITION IS MORE

ACCOMMODATING AND IT SEEMS TO BE BACKING OFF CALLS FOR UNAMIR WITHDRAWAL.

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-- NOW THAT THE OPERATION HAS BEEN APPROVED BY THE UN AND IS UNDERWAY, THE INTERNATIONAL COMMUNITY MUST DO EVERYTHING IT CAN TO ENSURE THAT IT IS A SUCCESS.

-- ANY OPERATION WHICH IS LESS THAN FULLY SUCCESSFUL MIGHT ONLY COMPLICATE THE CRISIS. THUS, IT IS IN EVERYONE'S INTEREST TO SEE THAT THE FRENCH-LED OPERATION SUCCEEDS.

-- FOR THESE REASONS, WE URGE YOU TO ISSUE A PUBLIC STATEMENT IN SUPPORT OF THE OPERATION, AND TO PROVIDE WHATEVER ADDITIONAL SUPPORT YOU CAN.

-- IN THE MEANTIME, WE MUST REDOUBLE OUR EFFORTS TO DEPLOY EXPANDED UNAMIR AS SOON AS POSSIBLE, WHICH WILL ALLOW THE TEMPORARY FRENCH-LED FORCE TO WITHDRAW.

-- WE ARE WORKING WITH THE UN TO ACCELERATE DEPLOYMENT OF EXPANDED UNAMIR. THE FIRST GROUP OF U.S. APC'S TO ASSIST DEPLOYMENT OF THE GHANAIAN BATTALION ARRIVED IN THE REGION ON JUNE 23, WITH THE REST EXPECTED TO ARRIVE OVER THE NEXT WEEK. WE ARE WORKING TO PROVIDE OTHER EQUIPMENT AS WELL.

6. ADDITIONAL POINTS FOR ADDIS ABABA FOR THE OAU:

-- WE HAVE REVIEWED YOUR RECENT PUBLIC STATEMENTS ON THIS ISSUE. WE AGREE THAT RAPID EXPANSION OF UNAMIR IS CRUCIAL TO RESOLVING THE RWANDA CRISIS AND THAT WE SHOULD REDOUBLE OUR EFFORTS IN THAT AREA.

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-- IF THE FRENCH-LED OPERATION IS A SUCCESS IT WILL GREATLY FACILITATE THE WORK OF EXPANDED UNAMIR.

-- A POSITIVE AFRICAN RESPONSE TO THE FRENCH INITIATIVE WILL HELP ASSURE SUCCESS OF THE HUMANITARIAN INTERVENTION IN RWANDA. THE OAU HAS GREAT INFLUENCE OVER ITS MEMBER STATES ON THIS ISSUE. WE URGE YOU TO RE-CONSIDER YOUR POSITION AND COME OUT PUBLICLY IN FAVOR OF THE FRENCH-LED INITIATIVE.

(NOTE. A/S MOOSE HAS ALREADY SPOKEN TO SALIM SALIM AND

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TUNISIAN SECSTATE FOR AFRICAN AFFAIRS FAYALA AND MADE
THESE SAME POINTS.)

7. ADDITIONAL POINTS FOR EXPECTED UNAMIR TROOP

CONTRIBUTORS (ACCRA, ADDIS FOR THE GOE, HARARE, LAGOS,
BRAZZAVILLE, LILONGWE, BAMAKO):

-- WE WELCOME YOUR CONTINUED WILLINGNESS TO PARTICIPATE
IN EXPANDED UNAMIR.

-- THE CURRENT FRENCH-LED HUMANITARIAN OPERATION IS A
TEMPORARY MEASURE, AND UNAMIR MUST BE READY TO DEPLOY AS
SOON AS POSSIBLE TO TAKE UP THE RESPONSIBILITY FOR HELPING
TO PROTECT CIVILIANS AND RELIEF EFFORTS.

8. FOR BUJUMBURA: POST SHOULD CONGRATULATE THE GRB FOR
ITS SUCCESSFUL EFFORTS TO KEEP THE PEACE DURING RECENT
DEMONSTRATIONS ON THE FRENCH-LED OPERATION. POST SHOULD
ALSO EXPRESS THE USG'S FULL UNDERSTANDING OF THE GRB'S
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DECISION TO REMAIN NEUTRAL ON THIS ISSUE WHICH WE AGREE
IS THE WISEST COURSE.

9. BUJUMBURA - MINIMIZE CONSIDERED.
CHRISTOPHER

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